# LODI UNIFIED SCHOOL DISTRICT

# **REVISION**

Rule 0420.4

# Philosophy, Goals, Objectives, and Comprehensive Plans

### **Charter Schools Authorization**

The Board of Education supports the development of Charter School Educational Programs as outlined in the California Education Code. These policies and procedures have been developed to assist petitioners in not only developing comprehensive applications, but also to provide said petitioners with procedures to be used by the Board in the evaluation and authorizing process.

## **Petition Signatures**

A petition for the establishment of a start-up charter school must be signed by either of the following:

- 1. A number of parents/guardians equivalent to at least one-half of the number of students that the charter school estimates will enroll in the school for its first year of operation
- 2. A number of teachers equivalent to at least one-half of the total number of teachers that the charter school estimates will be employed at the school during its first year of operation
- 3. A petition that proposes to convert an existing public school to a charter school must be signed by at least 50 percent of the permanent status teachers currently employed at the school.

Any petition circulated to collect signatures shall include a prominent statement explaining that a parent/guardian's signature means that the parent/guardian is meaningfully interested in having a child attend the charter school, or a teacher's signature means that the teacher is meaningfully interested in teaching at the charter school.

# Staff Advisory Committee

The Superintendent or designee may establish a staff advisory committee to evaluate the completeness of a charter petition based on the requirements in Education Code 47605 and to identify any concerns that should be addressed by the petitioners.

# Components of Charter Petition

All charter petitions shall comply with the applicable requirements of Education Code 47605, other state and federal laws, and district policies.

The charter petition shall include affirmations that the charter school will be nonsectarian in its programs, admission policies, employment practices, and operations; will not charge tuition; and will not discriminate against a student on the basis of characteristics listed in Education Code 220. The petition shall also contain reasonably comprehensive descriptions of:

1) The educational program of the proposed school, designed, among other things, to identify those whom the school is attempting to educate, what it means to be an "educated person" in the 21st century, and how learning best occurs. The goals identified in that program shall include the objective of enabling students to become self-motivated, competent, and lifelong learners.

The petition shall include a description of the charter school's annual goals for all students and for each numerically significant subgroup of students identified pursuant to Education Code 52052, including ethnic subgroups, socioeconomically disadvantaged students, English learners, students with disabilities, foster youth, and homeless students. These goals shall be aligned with the state priorities listed in Education Code 52060 that apply to the grade levels served. The petition also shall describe specific annual actions to achieve those goals. The petition may identify additional priorities established for the proposed school, goals aligned with those priorities, and specific annual actions to achieve those goals.

If the proposed charter school will serve high school students, the petition shall describe the manner in which the school will inform parents/guardians about the transferability of courses to other public high schools and the eligibility of courses to meet college entrance requirements. Courses offered by the charter school that are accredited by the Western Association of Schools and Colleges may be considered transferable, and courses approved by the University of California or the California State University as creditable under the "a-g" admissions criteria may be considered to meet college entrance requirements.

2) The measurable student outcomes identified for use by the charter school. Student outcomes means the extent to which all students of the school demonstrate that they have attained the skills, knowledge, and attitudes specified as goals in the school's educational program, including outcomes that address increases in student academic achievement both schoolwide and for each numerically significant subgroup of students

- served by the charter school. The student outcomes shall align with the state priorities identified in Education Code 52060 that apply for the grade levels served by the charter school.
- 3) The method by which student progress in meeting the identified student outcomes is to be measured. To the extent practicable, the method for measuring student outcomes for state priorities shall be consistent with the way information is reported on a school accountability report card.
- 4) The governance structure of the charter school, including, but not limited to, the process to be followed by the school to ensure parent/guardian involvement.
- 5) The qualifications to be met by individuals to be employed by the charter school.
- 6) The procedures that the charter school will follow to ensure the health and safety of students and staff, including the following requirements:
  - a. Each charter school employee shall furnish the school with a criminal record summary as described in Education Code 44237.
  - b. The charter school shall develop a school safety plan which includes the topics listed in Education Code 32282(a)(2)(A)-(J).
  - c. The charter school's safety plan shall be reviewed and updated by March 1 each year.
- 7) The means by which the charter school will achieve a balance of racial and ethnic students, special education students, and English learner students, including redesignated fluent English proficient students, that is reflective of the general population residing within the district's territorial jurisdiction.
- 8) The charter school's student admission policy. The petition shall, in accordance with Education Code 47605(e), specify procedures for determining enrollment when the number of applicants exceeds the school's capacity, including requirements for the use of a public random drawing, admission preferences, and priority order of preferences as required by law and subject to Governing Board approval.
- 9) The manner in which annual, independent financial audits shall be conducted, which shall employ generally accepted accounting principles, and the manner in which audit exceptions and deficiencies shall be resolved to the Board's satisfaction.
- 10) The procedures by which students can be suspended or expelled for disciplinary reasons or otherwise involuntarily removed for any reason, including an explanation of how the charter school will comply with federal and state constitutional procedural and substantive due process requirements as specified in Education Code 47605 and a statement that the suspension procedures will include requirements pertaining to the provision of homework assignments to suspended students as specified in Education Code 47606.2.

Such procedures shall also include processes by which the charter school will notify the superintendent of a district, and by which the charter school may be notified by the

- superintendent of a district, when a student or former student of the charter school is expelled or subject to any of the circumstances specified in Education Code 47605(e)(3).
- 11) The manner by which staff members of the charter school will be covered by the State Teachers' Retirement System, the Public Employees' Retirement System, or federal social security.
- 12) The public school attendance alternatives for students residing within the district who choose to not attend the charter school.
- 13) A description of the rights of any district employee upon leaving district employment to work in the charter school and of any rights of return to the district after employment at the charter school.
- 14) The procedures to be followed by the charter school and the Board to resolve disputes relating to charter provisions.
- 15) A declaration as to whether or not the charter school will be deemed the exclusive public school employer of the school's employees for purposes of collective bargaining under Government Code 3540-3549.3.
- 16) Consistent with 5 CCR 11962, the procedures to be used if the charter school closes, including, but not limited to:
  - a. Designation of a responsible entity to conduct closure-related activities
  - b. Notification to parents/guardians, the Board, the county office of education, the special education local plan area in which the charter school participates, the retirement systems in which the school's employees participate, and the California Department of Education, providing at least the following information:
    - 1. The effective date of the closure
    - 2. The name(s) and contact information of the person(s) to whom reasonable inquiries may be made regarding the closure
    - 3. The students' districts of residence
    - 4. The manner in which parents/guardians may obtain copies of student records, including specific information on completed courses and credits that meet graduation requirements
  - c. Provision of a list of students at each grade level, the classes they have completed, and their districts of residence to the responsible entity designated in accordance with item #16a above
  - d. Transfer and maintenance of all student records, all state assessment results, and any special education records to the custody of the responsible entity designated in accordance with item #16a above, except for records and/or assessment results that the charter may require to be transferred to a different entity

- e. Transfer and maintenance of personnel records in accordance with applicable law
- f. Completion of an independent final audit within six months after the closure of the charter school that includes an accounting of all financial assets and liabilities pursuant to 5 CCR 11962 and an assessment of the disposition of any restricted funds received by or due to the school
- g. Disposal of any net assets remaining after all liabilities of the charter school have been paid or otherwise addressed pursuant to 5 CCR 11962
- h. Completion and filing of any annual reports required pursuant to Education Code 47604.33
- i. Identification of funding for the activities identified in item #16a-h above

Charter school petitioners shall provide information to the Board regarding the proposed operation and potential effects of the school, including, but not limited to:

- 1. The facilities to be used by the charter school, including where the school intends to locate
- 2. The manner in which administrative services of the charter school are to be provided
- 3. Potential civil liability effects, if any, upon the charter school and district
- 4. Financial statements that include a proposed first-year operational budget, including start-up costs and cash-flow and financial projections for the first three years of operation
- 5. If the charter school is to be operated by or as a nonprofit public benefit corporation, the names and relevant qualifications of all persons whom the petitioner nominates to serve on the governing body of the charter school

# Location of Charter School

Unless otherwise exempted by law, the charter petition shall identify a single charter school that will operate within the geographic boundaries of the district. A charter school may propose to operate at multiple sites within the district as long as each location is identified in the petition.

A charter school may establish a resource center, meeting space, or other satellite facility within the jurisdiction of the school district where the charter school is physically located if both of the following conditions are met:

1. The facility is used exclusively for the educational support of students who are enrolled in nonclassroom-based independent study of the charter school.

2. The charter school provides its primary educational services in, and a majority of the students it serves are residents of, the county in which the school is authorized.

# **Section 1: Application Guidelines**

B. Submission/Renewal Deadlines

<del>1.</del>	General Application Components
	A. Required Signatures
	As mandated by Education Code § 47605, the Board will only consider charter school petitions signed by one of the following:
	For Start-up Charter Schools:
	<ul> <li>A number of parents/guardians equivalent to at least one-half of the number of students the charter school estimates will enroll in the charter school for its first year of operation; or</li> </ul>
	<ul> <li>A number of teachers equivalent to at least one half of the number of teachers that the charter school estimates will be employed at the school during its first year of operation.</li> </ul>
	For Existing Public Schools Converting to Charter School Status:
	<ul> <li>At least 50 percent of the number of permanent status teachers currently employed at the public school to be converted.</li> </ul>
	Signatures will only be deemed valid if petitioners demonstrate that, while
	circulating the petition, they included a prominent statement explaining a
	signature means that the parent/guardian is meaningfully interested in
	having his/her child attend the charter school or, in the case of a teacher
	signature, the teacher is meaningfully interested in teaching at the charter
	school. In addition, petitioners must show the proposed charter was
	attached to the petition at the time signatures were obtained. Revisions in
	the charter after the petition is submitted to the Board need not be
	resubmitted for signatures unless the changes materially alter the nature
	of the charter school proposal.

Charter developers may submit their petitions at any time and, as stipulated in Education Code § 47605, the Board shall either grant or deny the charter within 60 days of receipt of the petition. To receive approval to open in the following year, however, charter petitions must be submitted by November 15. Exceptions to this requirement may be granted to charter developers who can prove, to the Board's satisfaction, less time is required to implement the charter school's proposed instructional program. Such proof may consist of the proposed school having a small initial enrollment or having little or no impact on district facilities, services, and staffing.

Renewal documents shall be submitted by March 15 of the prior, proposed renewal year.

# — C. Required Affirmations

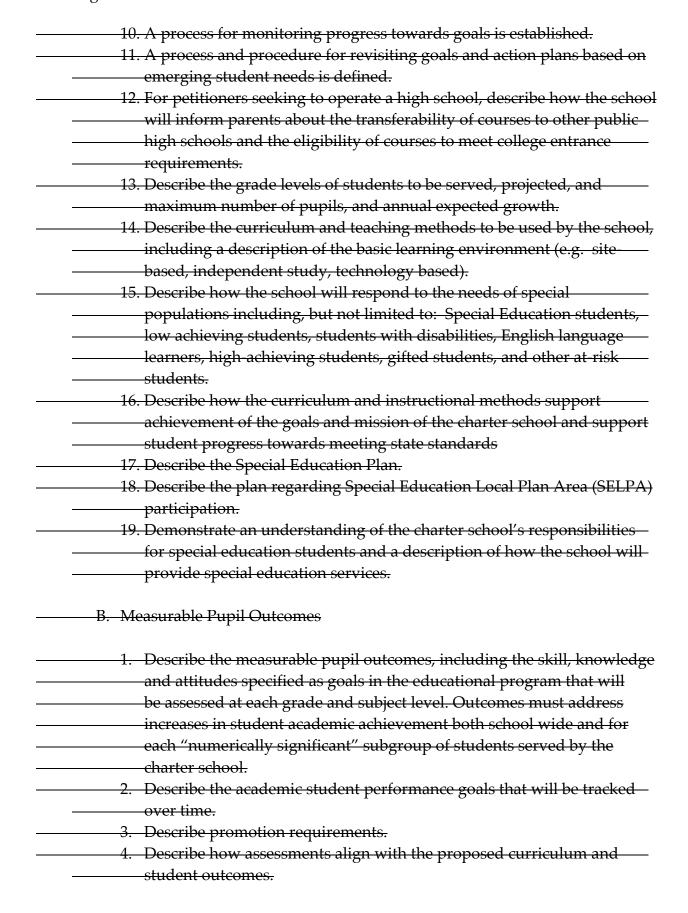
As mandated by Education Code § 47604 and 47605, the Board will only consider charter school petitions containing the following affirmations:

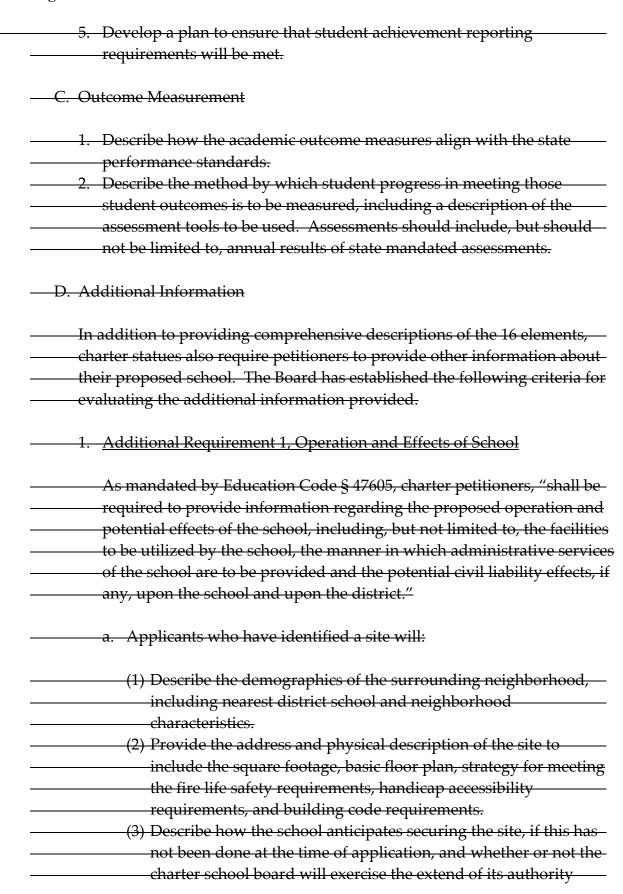
- "The charter school shall be nonsectarian in its programs, admission policies, employment practices and all other operations, shall not charge tuition, and shall not discriminate against a pupil on the basis of ethnicity, national origin, gender, or disability."
- "Admission to the charter school shall not be determined according to the place of residence of the pupil, or that of his or her parent or guardian, within this state, except that any existing public school converting partially or entirely to a charter school under this part shall adopt and maintain a policy giving admission preference to pupils who reside within the former attendance area of that public school."

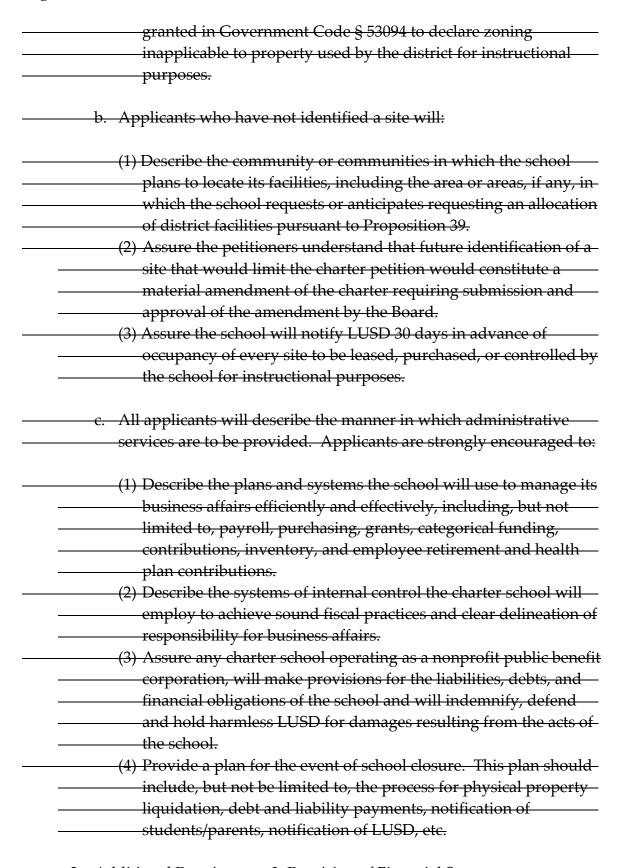
# D. Required Petition General Information A petition to the Board shall include the following information: 1. The name, address, and telephone number of the applicants, together—with a statement signed by each person formally applying to the Board for approval of the charter, 2. A thorough description of the education, work experience, credentials, degrees, and administrators and managers of the proposed charter—school,

3. A list of consultants whom the charter school has engaged, or proposes
to engage, for the purpose of developing, operating, and evaluating the
charter school, together with a thorough description of the qualifications
of such consultants. If no consultants are to be used, provide a
4. The by-laws, articles of incorporation, and other management
documents, as applicable, governing, or proposed to govern the, charter
<del>school.</del>
E. Descriptions of the Required 16 Elements
1. The educational program of the school, designed, among other things,
to identify those whom the schools is attempting to educate, what it
means to be an "educated person" in the 21st century, and how learning
best occurs. The goals identified in that program shall include the
objective of enabling students to become self-motivated, competent, and
lifelong learners.
2. The measurable student outcomes identified for use by the charter
school. Student outcomes means the extent to which all students of the
school demonstrate that they have attained the skills, knowledge, and
attitudes specified as goals in the schools educational program.
3. The method by which student progress in meeting those student
outcomes is to be measured.
4. The governance structure of the school, including but not limited to the
process to be followed by the school to ensure parent/guardian
involvement.
5. The qualifications to be met by individuals to be employed by the
school.
6. The procedures that the school will follow to ensure the health and
safety of students and staff. These procedures shall include the
requirement that each school employee furnish the school with a
criminal record summary as described in Education Code § 44327.
7. The means by which the school will achieve a racial and ethnic balance
among its students that is reflective of the general population residing
— within the district's territorial jurisdiction.
8. Admission requirements, if applicable.
9. The manner in which annual, independent financial audits shall be
conducted, which shall employ generally accepted accounting
— principles, and the manner in which audit exceptions and deficiencies
shall be resolved to the satisfaction of the Board

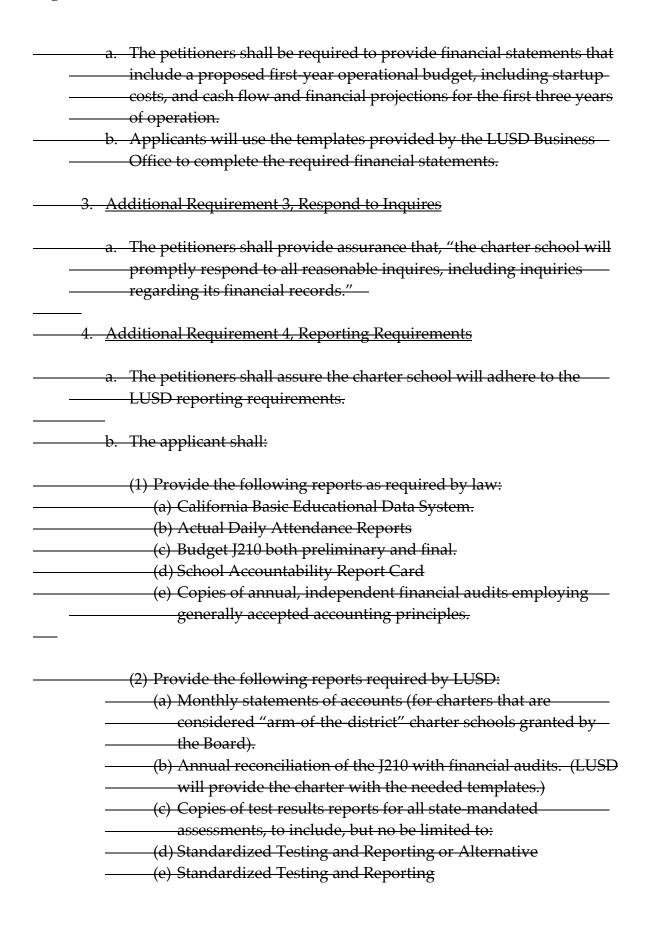
<del> 10. The pro</del>	ocedures by which students can be suspended or expelled.
——————————————————————————————————————	nnner by which staff members of the charter schools will be
<del>covered</del>	d by the State Teachers' Retirement System, the Public
Employ	yees' Retirement System, or federal social security.
	blic school attendance alternatives for students residing within
•	trict who choose not to attend charter schools.
— 13. A desci	ription of the rights of any district employee upon leaving district
	ment to work in a charter school, and of any rights of return to
1 ,	trict after employment at a charter school.
	ocedures to be followed by the charter school and the Board to
-	disputes relating to charter provisions.
	nration as to whether or not the charter school shall be deemed
the exc	lusive public school employer of the school's employees for the
	es of collective bargaining under Government Code § 3540-
<del>3549.3.</del>	
——————————————————————————————————————	ocedures to be used if the charter school closes. The procedures
shall er	nsure a final audit of the charter school to determine the
disposi	tion of all assets and liabilities of the school, including plans for
disposi	ng of any net assets and for the maintenance and transfer of
<del>studen</del>	t records.
2. Required Elen	<del>nents</del>
A. Education	<del>al Program</del>
	be the mission and the vision of the proposed school.
	be what it means to be an "educated person" in the 21st century.
	be how learning best occurs. This section should include the
	le for how instruction will be delivered. This is also the
_	tion of how the curriculum and organizational structure will
1.1	t student outcomes.
	be the students the school intends to serve, including the
_	raphic profile of those students.
	y the goals of the program, including the objective of enabling
	to become self-motivated, competent, and lifelong learners.
6. Develo	p goals clearly tied to the vision statement.
7. Develo	p goals that are measurable with benchmarks identified.
8. Design	action plans with specific activities, timeless, and responsible
-	identified.
9. A proce	ess for holding staff accountable for goals is articulated.







2. Additional Requirement 2, Provision of Financial Statements



compliance. Should petitioners fail to revise their application or appeal, the
 district will not convene the evaluative committees as called for in Step 2 of
 the evaluation process and will not consider the application or appeal to be

<del>properly submitted.</del>

If the petition is properly submitted, the Board will hold a public hearing	α tc
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### **Step 2: Substantive Evaluation**

Upon determining that the submitted petition or appeal has met procedural compliance, the Superintendent will direct the LUSD Charter Review Committee to evaluate the soundness of the charter petitions.

This Review committee is comprised of the:

- Associate Superintendent/Chief Business Officer
- Assistant Superintendent, Secondary Education
- Assistant Superintendent, Elementary Education
- Assistant Superintendent, Personnel
- Senior Director, Operations
- Administrative Director, Student Services/SELPA
- Administrative Director, Curriculum and Instruction

This committee may convene other sub-committees with special expertise related to the proposed charter.

In addition to evaluating the charter's petition itself, the committees or individuals within the committees may conduct interviews with the applicants to assess the likelihood of the applicants being able to implement successfully the instructional and operational provisions described in the petition. The committees will take into consideration the extent to which the applicants possess sufficient knowledge and expertise in the following areas critical to a charter school's success:

- Curriculum, instruction, and assessment
- Special Education student and program issues
- Finance and business management
- Administrative organization and governance
- Facilities

Within 60 days of receipt of the completed petition, or 90 days, based upon agreement between the applicant and the Board, the Board shall either grant or deny the petition or appeal. During this same time period, the Superintendent shall work to develop and finalize agreements regarding all aspects of the relationship between the Board and the charter school.

### Section 3: Final Board Consideration

- Within the timelines mandated in Education Code § 47605, the Board will
   — render a decision regarding the full granting, the conditional granting, or the
   — denial of the charter petition. Conditional granting involves the approval of
   — the charter on such conditions as may be prescribed by the Board. Denied
   — petitioners shall receive in writing the grounds used to reject the application.
   — The Board will not deny a petition unless it makes written factual finding
   — setting forth specific facts to support one or more of the following findings:
- A. The charter school presents an unsound education program for students.
- B. The petitioners are demonstrably unlikely to successfully implement the program set forth in the petition.
- C. The petition does not contain the required number of signatures.
- D. The petition does not contain the necessary affirmations.
- F. The petition does not contain reasonably comprehensive descriptions of all —16 required elements.
- G. The petition or proposed programs are inconsistent with State law.
- Approval of a charter petition for the Board, which was previously denied by a
   school district, shall be for a period of one year.

# **Section 4:** Appeals for Denied Charter Petitions

1. Denied applicants or appellants may submit their petition to the County Board of Education as outlined in Education Code § 47605.

# Section 5: Charter Renewal or Material Modification of an Approved Charter

- Renewing or materially modifying a charter is subject to the approval of the
   Board of Education
- 2. Applicants to renew or materially modify the charter shall include all the same information, be processed in the same way, and be subject to approval or
- denial on the same basis, as proposals for new charter schools; except that any
- renewal approved shall be for a period of five years from the expiration date of
- the charter, and material modification when approved, shall not affect the
- expiration date of the charter as originally approved.

<del>- su</del> l	oplications to materially modify the charter, or applications to renew, may be bmitted at any time during the life of the approved charter. Applications to new the charter shall be submitted no later than March 15.
	material modification of an approved charter is any change in the presentations made to the Board under Guidelines 3, 4, or 5.
—sh	ter a charter school has been in operation for four years, a charter school all meet at least one of the following criteria prior to receiving a charter newal:
— B. — C. — D. — .	The charter school attains its Academic Performance Index (API) growth—target in the prior year or in two of the last three years, or in the aggregate—for the prior three years.  The charter school ranks in deciles 4-10 on the API for the prior year or in—the last three years.  The charter school ranks in deciles 4-10 on the API for a demographically—comparable school in the prior year or in two of the last three years.  The Board determines that the academic performance of the charter school—is at least equal to the academic performance of the public schools that the—charter school students would otherwise have been required to attend, as—well as the academic performance of district schools, taking into account—the composition of the student population that is served at the charter—school.  The charter school qualifies for an alternative accountability system—pursuant to Education Code § 62062(h).
<u>Sectio</u>	on 6: Monitoring and Supervision

- The district shall provide monitoring and supervision. The district may

   charge, and the charter school shall pay the district, for the actual costs of
   monitoring and supervision not to exceed 1% (3%, if the charter school obtains
   "substantially rent-free facilities" from the chartering agency) of the revenue of
   the charter school except as otherwise provided by law.
- 2. The Superintendent will provide oversight responsibilities as required by Education Code § 47604.32:

<ul> <li>a. Identify at least one staff member as a contact person for the charter school,</li> <li>b. Visit each charter school at least annually,</li> <li>c. Ensure that each charter school under its authority complies with all reports required by charter schools by law,</li> <li>d. Monitor the fiscal condition of each charter school under its authority,</li> <li>e. Provide timely notification to the department if any of the following circumstances occur or will occur with regard to a charter school for which it is the chartering authority:</li> <li>a renewal of the charter school is granted or denied,</li> <li>the charter is revoked,</li> <li>the charter school will cease operation for any reason.</li> </ul>
3. Regarding the performance of its oversight responsibilities, the fundamental — interest of the Board is, on an ongoing basis, to be reasonably assure all charter — schools are:
<ul> <li>a. Providing a sound education to all of its students,</li> <li>b. Implementing their charters as presented,</li> <li>c. Complying with all applicable laws, and</li> <li>d. Engaging in sound fiscal management.</li> </ul>
4. To receive assurance that charter schools are performing these functions, the district will be responsible for conducting the oversight activities of the Board. The district shall:
<ul> <li>a. Serve as the principal point of contact between the Board and its charger schools.</li> <li>b. Be reasonably familiar with the operations of all of the charter schools authorized by the Board.</li> <li>c. Monitor ongoing charter school compliance with reporting requirements.</li> <li>d. Verify charter schools are adhering to all aspects of the Charter School Accountability Contract for Student Achievement.</li> </ul>
Section 7: Charter Revocation
1. The Superintendent will promptly report to the Board any instance in which a previously authorized charter school has committed any of the violations listed in Education Code § 47607(b):

revised:

<del>a. Com</del>	mitted a material violation of any of the conditions, standards, or
<del>-proce</del>	edures set forth in the charter petition,
— b. Faile	d to meet or pursue any of the pupil outcomes identified in the charter
<del>– petiti</del>	on,
— c. Faile	d to meet generally accepted accounting principles, or engaged in
<del>-fiscal</del>	mismanagement, or
— d Viola	ted any provision of law.
2. Upon wi	ritten finding by the Board that the charter school committed any of
— the viola	tions of Education Code § 47607 (b)(1) through (4) inclusive, the Board
	ify the charter school accordingly, providing notice that the board may
<del>revoke tl</del>	he charter, and give the school reasonable opportunities to remedy the
violation	n, unless the Board determines that the violation constitutes a severe
— and imm	ninent threat to the health or safety of pupils.
	idence satisfactory to the Board that the violation has been remedied,
	d shall rescind the written findings. If satisfactory evidence is not
-	d to the Board that the violation has been cured, then the Board may
<del>revoke t</del> l	he charter effective at such date as the Board determines appropriate.
Rule	
approved:	05/19/09
revised:	12/10/13

01/24/14 (technical revision)